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(FORM UPDATED: 08/11/2010

### WISCONSIN STATE LEGISLATURE ... PUBLIC HEARING - COMMITTEE RECORDS

2005-06

(session year)

### Senate

(Assembly, Senate or Joint)

Committee on ... Veterans, Homeland Security, Military Affairs, Small Business and Government Reform (SC-VHSMASBGR)

### **COMMITTEE NOTICES ...**

- Committee Reports ... CR
- Executive Sessions ... ES
- Public Hearings ... PH

### INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

- Appointments ... Appt (w/Record of Comm. Proceedings)
- Clearinghouse Rules ... CRule (w/Record of Comm. Proceedings)
- Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings)

(ab = Assembly Bill)

(ar = Assembly Resolution)

(ajr = Assembly Joint Resolution)

(**sb** = Senate Bill)

(**sr** = Senate Resolution)

(**sir** = Senate Joint Resolution)

Miscellaneous ... Misc

### Senate

### **Record of Committee Proceedings**

### Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform

### Senate Bill 146

Relating to: authorizing a county to participate in a municipal revenue sharing agreement.

By Senators Kapanke, Brown, Cowles, A. Lasee, Olsen, Roessler and Wirch; cosponsored by Representatives Wieckert, Huebsch, Nerison, Shilling, Ainsworth, Ballweg, Gielow, Gunderson, Hahn, Hines, Jeskewitz, LeMahieu, Loeffelholz, Lothian, Molepske, Mursau, Musser, Nass, Ott, Owens, Petrowski, Pridemore, Rhoades, Townsend, Van Roy and Vrakas.

March 29, 2005

Referred to Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform.

### August 3, 2005

### PUBLIC HEARING HELD

Present: (4) Senators Brown, Zien, Breske and Wirch.

Absent:

(0) None.

Excused: (1)

(1) Senator Kanavas.

### Appearances For

- James Hill, La Crosse La Crosse Area Development Corp.
- Melissa Gilbert Senator Dan Kapanke
- Scott Becker Representative Steve Wieckert

### Appearances Against

None.

### Appearances for Information Only

None.

### Registrations For

- Rob Cowles State Senator, 2nd State Senate District
- Sherrie Gates-Hendrix WI Dept of Revenue
- Curt Witynski, Madison League of WI Municipalities
- Jayme Sellen, Madison Wisconsin Counties Association
- Jason Johns Alliance of Cities
- Mickey Beil, Madison Dane County
- David Krahn, Waukesha

### Registrations Against

None.

### August 24, 2005 **EXECUTIVE SESSION HELD**

Present: (4) Senators Brown, Zien, Breske and Wirch.

Absent: (0) None.

Excused: (1) Senator Kanavas\*.

### \* - POLLING

Moved by Senator Zien, seconded by Senator Breske that **Senate Bill 146** be recommended for passage.

Ayes: (5) Senators Brown, Zien, Kanavas, Breske and Wirch.

Noes: (0) None.

PASSAGE RECOMMENDED, Ayes 5, Noes 0

Daniel Lindstedt Committee Clerk

### SENATE BILL 146 (LRB -2053)

An Act to amend 66.0305 (title), 66.0305 (1), 66.0305 (2), 66.0305 (3), 66.0305 (4) (a) 4., 66.0305 (5) and 66.0305 (6) of the statutes; relating to: authorizing a county to participate in a municipal revenue sharing agreement. **2005** 

03-29.	S.	Introduced by Senators Kapanke, Brown, Cowles, A. Lasee, Olsen, Roessler and Wirch; cosponsored	
		by Representatives Wieckert, Huebsch, Nerison, Shilling, Ainsworth, Ballweg, Gielow,	
		Gunderson, Hahn, Hines, Jeskewitz, LeMahieu, Loeffelholz, Lothian, Molepske, Mursau,	
		Musser, Nass, Ott, Owens, Petrowski, Pridemore, Rhoades, Townsend, Van Roy and Vrakas.	
03-29.	S.	Read first time and referred to committee on Veterans, Homeland Security, Military Affairs, Small	
		Business and Government Reform	. 139
04-14.	S.	Fiscal estimate received.	
04-18.	S.	Fiscal estimate received.	
08-03.	S.	Public hearing held.	
08-24.	S.	Executive action taken.	
08-31.	S.	Report passage recommended by committee on Veterans, Homeland Security, Military Affairs, Small	
	_	Business and Government Reform, Ayes 5, Noes 0	334
08-31.	S.	Available for scheduling.	
09-19.	S.	Placed on calendar 9-20-2005 pursuant to Senate Rule 18(1).	
09-20.	S.	Read a second time	
09-20.	S.	Ordered to a third reading	
09-20.	S.	Rules suspended	
09-20.	S.	Read a third time and passed	
09-20.	S.	Ordered immediately messaged	
09-26.	Α.	Received from Senate	
09-26.	Α.	Read first time and referred to committee on Rules	486
10-27.	Α.	Placed on calendar 11-1-2005 by committee on Rules.	
11-01.	Α.	Read a second time	
11-01.	A.	Ordered to a third reading	
11-01.	A.	Rules suspended	574
11-01.	Α.	Read a third time and concurred in	574
11-01.	A.	Ordered immediately messaged	574
11-02.	S.	Received from Assembly concurred in	
11-08.	S.	Report correctly enrolled on 11-8-2005	443
2006	-	D. 1. 1. G. 10. 10. 10. 10. 10. 10. 10. 10. 10. 10	
01-04.	S.	Presented to the Governor on 12-30-2005	517
01-04.	S.	Report approved by the Governor on 1-4-2006. 2005 Wisconsin Act 98	516







### Office of County Administrator County of La Crosse, Wisconsin

County Administrative Center
400 4th Street North • Room 1170 • La Crosse, Wisconsin 54601-3200
(608) 785-9700 • Fax (608) 789-4821
www.co.la-crosse.wi.us

July 21, 2005

Senator Ron Brown Room 409 South State Capitol P.O. Box 7882 Madison 53707-7882

Re: Support for SB-146 and AB293 Authorizing Counties to participate in a municipal revenue sharing agreement

Dear Chairman Brown:

I am writing to encourage your support toward passage of SB-146 and AB293. Wisconsin's Counties need tools to encourage business expansion. This bill will help local government continue efforts to consolidate and contract with each other to provide services in the most cost effective manner possible for taxpayers.

While there is a state-wide benefit to building tax base, this legislation would be particularly helpful to the citizens of La Crosse County. Under AB293, the County would be in a position to work with our smaller communities by taking away some of the risk in economic development. For example, the village of West Salem is less than 5,000 population. La Crosse County owns many acres within West Salem that in the process of being developed for the Lakeview Industrial Park. Due to West Salem's relatively small size, lack of professional development staff and a conservative nature, the village has been reluctant to utilize tools like Tax Increment Financing to support business expansion.

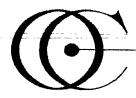
With the authority granted in AB293, La Crosse County would be able to offer the tools necessary to assist West Salem, while removing most of the risk. In a manner similar to a Tax Increment District, a revenue sharing agreement would allow the County to lend a portion of our relatively greater financial resources for appropriate infrastructure site improvements and land acquisition costs to a prospective business. The revenue shared would repay the County for this business assistance, allowing for the building of tax base for the future benefit of West Salem and La Crosse County taxpayers.

This bill is supported on a bi-partisan basis by our entire La Crosse delegation: Representative Huebsch and Representative Shilling (co-sponsors); and Senator Kapanke is one of the primary sponsors of the Senate companion SB146.

Sincerely,

Steve O'Malley
La Crosse County Administrator

Cc: Representatives Huebsch, Representative Shilling, Senator Kapanke



### **OUTAGAMIE COUNTY**

### 410 S. WALNUT ST. APPLETON, WISCONSIN 54911 OFFICE OF THE COUNTY EXECUTIVE

Robert N. "Toby" Paltzer Jr., County Executive

Sherri McNamara, Deputy Executive Administrator Lori O'Bright, Executive Administrative Assistant Telephone 920/832-1684 Fax 920/832-1534 E-MAIL menamani @co.outagamia wi na

July 20, 2005

Senator Ron Brown and Committee Members
Veterans, Homeland Security, and Military Affairs, Small Business and Government Reform
Committee
P.O. Box 7882
Madison 53707-7882

Dear Senator Brown and Committee Members:

Please consider passage of bills AB293 and SB146 that are before your committee. These bills change the definition of municipal revenue sharing to allow Counties to transfer money for various purposes including allowing local governments to participate with each other in local projects such as industrial parks.

The regional leaders have used the §66.0301 Wis. Stats. agreements to save millions through the Tri-County Solid Waste and Recycling project and increased our region's public safety through the FoxComm project combining four counties dispatch capabilities and records management systems. We do know the benefits of regional cooperation and are also well aware of the difficulties in achieving the necessary balance to accomplish such an agreement.

The area cooperation between municipalities had caught the attention of some of our other community groups. The results are encouraging with the Fox Valley Community Development Partnership and the Fox Cities Chamber of Commerce meeting regularly with regional elected officials to discuss the possibility of a major regional industrial park that would attract a large company. Jobs for our citizens, in a time where we have seen over 3,000 jobs leave the Fox Valley, is of highest importance for any elected official and we appreciate your assistance.

When we were looking at offering a proposal to Boeing Aircraft, we found that we were restricted by State Statutes from investing in a regional industrial park and we were further restricted from any sharing of possible revenues that may be forthcoming. AB293 and SB146 would remove that roadblock to future agreements.

I look forward to AB293 and SB146 being approved by the Senate and signed by the Governor. Thank you for your consideration.

Sincerely,

Robert "Toby" Paltzer

Robert "Toby" Paltzer County Executive

RP:sm

OSHKOSH (920) 236-FOX CITIES (920) 727-FAX (920) 424-



### Winnebago County Office of the County Executive

July 20, 2005

State Senator Ron Brown Chairman Homeland Security, Veterans and Military Affairs and Government Reform Committee Room 104 South, State Capitol Madison, WI.53707-7882

Re: AB 293 and SB 146

Dear Senator Brown

I am writing this letter to offer my strong support for Assembly Bill 293 and Senate Bill 146, which would allow counties to participate in municipal revenue sharing.

Over the past several years the Fox River area has suffered the loss of over 10,000 manufacturing jobs. As elected officials, we must look for innovative ways to maintain our local economies. The opportunities afforded us under AB 293 and SB 146 are essential if the Fox River area is to grow and prosper.

Under present law, cities, towns, and villages are allowed revenue sharing agreements. This opportunity needs to be extended to counties to stem the tide of valuable job losses and assist us in our ability to recruit new business.

Your support of AB 293 and SB 146 are greatly appreciated.

Sincerely,

Mark L. Harris

Wart J. Havi

Winnebago County Executive





### **EXECUTIVE**

COURT COURT

305 E. WALNUT STREET P.O. BOX 23600 GREEN BAY, WI 54305-3600

**CAROL KELSO** 

PHONE (920) 448-4001

FAX (920) 448-4003

July 25, 2005

Senator Ronald Brown, Chair Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform PO Box 7887 Madison, WI 53707-7882

Dear Senator Brown and Committee Members:

Brown County requests your support of AB 293 and companion bill SB 146 that would permit counties to participate in a municipal revenue sharing agreement. Under current law municipalities are permitted to enter into revenue sharing agreements with other municipalities and with tribes as long as certain conditions are met. This permission should be extended to apply to counties, as well.

Revenue sharing encourages municipalities and tribes to work collaboratively to provide quality services in an efficient manner. Revenue sharing agreements can promote economic development. According to the Department of Revenue, government entities most often enter into cooperative agreements for the provision of fire and emergency services, but also enter into agreements to provide public transportation, recycling, library, and human services.

I request that you support AB 293 and SB 146 to encourage municipalities and tribes to also work collaboratively with counties for the provision of government services. The same conditions that currently apply to municipalities and tribes with respect to revenue sharing agreements would also apply to counties under AB 293 and SB 146.

Thank you for your consideration,

Carol Kelso

**Brown County Executive** 

Carol Keloo

### CALUMET COUNTY ADMINISTRATOR

William P. Craig, Administrator Patricia Meyer, Administrative Assistant

206 Court St. Chilton WI 53014-1198 www.co.calumet.wi.us
Phone: 920/849-1448 or 920/989-2700 Fax: 920/849-1475 Email: craig.bill@co.calumet.wi.us

July 26, 2005

Honorable Senator Ron Brown Wisconsin State Senate Capitol Building Madison, Wisconsin

Dear Senator Brown,

The Legislative Committee of our Board of Supervisors has met several times with our local Representatives and Senators, and has expressed support for AB-293, which has the potential of helping Counties which work out revenue sharing arrangements with other units of government. They believe that counties should have the same status before the law on this matter as other municipal units. Your support of this piece of legislation would be much appreciated.

Yours very truly,

William P. Craig County Administrator





### Testimony of State Representative Steve Wieckert Regarding

Assembly Bill 293 / SB 146 - Regional Development Opportunities

Before the

Senate Committee on Veterans, Homeland Security, Military Affairs, Small Business and Economic Development

Wednesday, August 3, 2005 10:00 a.m. Room 411 South

Chairman Brown and Committee Members,

I want to thank you for holding a hearing today on AB 293
and SB 146, the Regional Cooperation Legislation, which I
believe will allow county governments to better cooperate
together, which could result in eliminating duplicative

services and enhancing economic development projects.

AB 293 / SB 146 allows counties to enter into a shared revenue agreement with another county or municipality or federally recognized American Indian tribe or band, just as municipalities currently are able to do.

Municipal revenue agreements have four points:

- 1. Exist for a minimum of ten years.
- 2. Have defined boundaries of the area which revenue is being shared.
- 3. Specify the date or dates that revenue agreed to be shared are paid to the appropriate municipality.
- 4. Specify how the agreement may be invalidated after the expiration of the minimum ten-year term.

Opportunities are made available for major developments to come into Wisconsin that need 1,000 acres or more land to build a new facility, like General Motors' Saturn plant, which was awarded to Tennessee in 1980. That investment turned the South into a car manufacturing Mecca, which brought hundreds of thousands of jobs in manufacturing and part suppliers.

For example, the Fortune 500's 53<sup>rd</sup> largest company, Intel, is considering locating a \$3 billion semiconductor factory

somewhere in the United States in the next year, according to The New York Times, April 1, 2005. It already has 12 semiconductor plants in the United States in places like California, New Jersey, Arizona, Massachusetts and Utah. Other states have obtained major capital developments in the past several years.

In 2004, Sony began investing \$325 million in a NY computer chip plant. (Source: AP via New Jersey Online Monday, February 02, 2004). In 2002, Alabama won a \$1 billion Hyundai automobile plant to be located in Montgomery, Alabama. The plant will be the first to be built in the US by a Korean carmaker. Alabama won the contest to become the site for the new car plant over Glendale, Kentucky. (Source: The Financial Times - April 2, 2002.) In 2003, Samsung Electronics Co spent \$500 million upgrading its sole overseas chip plant, in Texas, looking to

stay ahead of its rivals in the face of a prolonged slump in global chip prices-(Source: Reuters, April 25, 2003). On April 14 this year, Aloca announced a new \$6 million automobile parts manufacturing plant in North Carolina that will create 75 new jobs. (Source: Miami Herald, April 14, 2005). Earlier this spring, The Milwaukee Journal Sentinel had a front page article about Wisconsin losing college graduates to other states, entitled "State short on jobs for graduates, Type of offerings, pay scale lag those in neighbor states." It pointed out that college graduate jobs in Wisconsin are 11 % below the national average and 8 % less than the average of six neighboring states. In the region, only lowa's average was lower.

On average, the Chicago employers offered salaries \$10,000 higher than in Madison, and Minneapolis companies offered about \$7,000 more. On average, workers with bachelor's degrees or more earned \$59,394 nationwide in

2003. The average in Wisconsin was \$52,755, compared with \$57,146 among neighboring states. Having a development tool to be able to being in major developments to Wisconsin, like Dell Computers, and up and coming startup companies like Amazon.com, will help stop losing our best and brightest from Wisconsin for greener places. Economists agree that regional cooperation is necessary for multi-million and multi-billion dollar developments to occur, Wisconsin municipalities need to be able to cooperate to remain competitive and to bring businesses and jobs to Wisconsin, and AB 293 / SB 146 will be essential in making this happen. I would be happy to answer any questions at this time.







### State of Wisconsin • DEPARTMENT OF REVENUE

2135 RIMROCK RD. • P.O. BOX 8933 • MADISON, WISCONSIN 53708-8933 PHONE (608) 266-6466 • FAX (608) 266-5718 • http://www.dor.state.wi.us

Jim Doyle Governor Michael L. Morgan Secretary of Revenue

Senate Committee on Veterans, Homeland Security, Military Affairs, Small Business, and Government Reform Hearing, Wednesday, August 3, 10:05 AM

AB 293 / SB 146 – Authorizing a County to Participate in Municipal Revenue Sharing Agreements (Representative Wieckert) (Senator Kapanke)

Description of Current Law and Proposed Change

- Currently, a municipality may enter into an agreement to share revenues from taxes or special charges with another municipality or with a federally recognized American Indian tribe or band. Municipalities entering these agreements must be contiguous. Sharing agreements (a) shall be for a minimum of 10 years, (b) establish the borders of the area in which revenues are shared; (c) describe how revenue shares are calculated, (d) specify when payments will be made, and (e) specify how the agreement can be invalidated at the expiration of the initial 10-year term.
- Under the bill, counties could participate in local revenue sharing agreements with a
  contiguous municipality, a contiguous county, or with a federally recognized American Indian
  tribe or band.

### Fairness/Tax Equity

It is fair that counties be allowed to participate in these agreements.

Impact on Economic Development

 The bill broadens the opportunities for local government cooperation, which may improve the ability of localities to attract economic development.

Administrative Impact/Fiscal Effect

 The bill may allow counties and other local governments to reduce costs and/or improve services through additional cooperative efforts. However, it is not possible to reasonably project how many revenue sharing agreements this bill could engender.

### **DOR Position**

 DOR supports the bill. The provisions of the bill were included in the budget bill introduced by the Governor (AB 100, sections 1244 to 1250).

Prepared by: Daniel Huegel, 266-5705

July 27, 2005







22 EAST MIFFLIN STREET, SUITE 900

Madison, WI 53703

TOLL FREE: 1.866.404.2700 PHONE: 608.663.7188

FAX: 608.663.7189

### **MEMORANDUM**

TO:

Honorable Members of the Senate Committee on Veterans, Homeland

Security, Military Affairs, Small Business and Government Reform

FROM:

Jayme Sellen, Legislative Associate

DATE:

August 3, 2005

RE:

Support of Senate Bill 146 and Assembly Bill 293

The Wisconsin Counties Association supports Senate Bill 146 (SB 146) and Assembly Bill 293 (AB 293) which would allow counties to participate in municipal revenue sharing. This legislation will benefit counties through the consolidation of public services and as a tool for economic development.

These proposals allow counties to work with other local units of government to promote and provide services for attracting new businesses and jobs to the area. Encouraging growth and the creation of new jobs is vital to the health of Wisconsin's economy. Municipal revenue sharing encourages economic development through counties and municipalities to pool revenue in order to attract new firms to Wisconsin.

Last week a levy limit on counties and municipalities was signed into law. With the levy limit in place, counties need options to spark growth. SB 146 and AB 293 provide an option for economic development on a county wide basis.

Thank you for your consideration of this legislation. Please contact me with any questions.





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- ► Lobbying in Wisconsin
- Organizations employing lobbyists
- ▶ Lobbyists



as of Tuesday, August 23, 2005

## 2005-2006 legislative session

# Legislative bills and resolutions

(search for another legislative bill or resolution at the bottom of this page)

Text, Sponsors and Analysis Lobbying Effort on this item Status and Fiscal Estimate

### Senate Bill 146

authorizing a county to participate in a municipal revenue sharing agreement. (FE)

Organ			Place pointer on icon to display comments,		
)	Organization		click icon to display prior comments	r comments	
Profile	S	I hese organizations have reported lobbying on this proposal:	Date Notified   Position	n	Comments
•	•	Kenosha County	3/30/2005	4	
•	•	League of Wisconsin Municipalities	4/12/2005	+	
•	•	Outagamie County Board of Supervisors	3/31/2005	<b>+</b>	
•	•	Waukesha County	4/6/2005	4	
•	•	Wisconsin Alliance of Cities Inc	4/5/2005	4	
•	•	Wisconsin Counties Association	4/13/2005	4	

Select a legislative proposal and click "go"

House

Assembly Senate

Proposal Type